

# Wiltshire Council Risk Management Policy

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# Wiltshire Council Risk Management Policy

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#### Introduction

- 1. Wiltshire Council's vision is to ensure that the people of Wiltshire are empowered to live full, healthy and enriched lives; to ensure our communities continue to be beautiful and exciting places to live; to ensure our local economy thrives and is supported by a skilled workforce; and that we lead the way in how councils and counties mitigate the climate challenges ahead. We will achieve this through prevention and early intervention, improving social mobility and tackling inequalities, understanding our communities, and working together to design and deliver our services.
- 2. Wiltshire Council uses risk management alongside performance management, robust internal controls, service planning, and strong priority-based financial management to ensure that the work undertaken by the council's services and partnerships is delivering the stated priorities of the council, whilst maximising the use of available resources.

## **Definition of Risk Management**

3. Risk is the effect of uncertainty on objectives, which may be either threats or opportunities. Risk management is the planned and systematic approach to identifying and addressing that uncertainty, with the goal of anticipating events, adapting to change, increasing the probability of success and reducing the probability of failure in achieving objectives. This is achieved by identifying and minimising threats, whilst also maximising any opportunities that arise.

# **Policy Statement**

- 4. The council recognises and accepts its responsibilities and obligations to manage risks effectively, in order to protect its assets and employees, minimise uncertainty in achieving its goals and objectives, continue to provide statutory services, and maximise the opportunities to enhance the value of services to the community and achieve its Business Plan.
- 5. Risk management is an integral part of the council's corporate governance arrangements, falling under both the first and second lines of defence of the council's assurance framework, under the Local Code of Corporate Governance set out in Protocol 9 of the council's Constitution.
- 6. The council has committed to ensuring that risk management is built into business planning and decision making, including Records Of Officer Decisions, to provide a sound system of internal controls as part of its aim for delivering continuous improvement.
- 7. The council is risk aware rather than risk averse, recognising that some risks can never be fully eliminated, and that avoidance of risk can mean that opportunities are missed.
- 8. This policy therefore provides a structured approach to risk management that does not seek to have zero or rapidly closed risks, but which proactively uses risk management to balance opportunity and risk, and is seen as adding value to service delivery and enabling change.

9. The council will seek to minimise unnecessary risk and have an appetite to manage residual risk to a level commensurate with its responsibilities as a public body.

#### Scope

10. This policy applies to all directorates, services and departments run by the council.

## **Aims and Objectives**

- 11. The aim of risk management is to ensure that the council has a good understanding of risks and opportunities and their likely impact, allowing for more effective decision making.
- 12. The objectives of this Risk Management Policy are to:
  - Provide clear criteria to standardise the risk management process operating at all levels across all services.
  - Establish clear roles, responsibilities and reporting lines for risk management within the council.
  - Raise awareness of the need for effective risk management, and integrate risk management into the culture of the council.
  - Minimise loss, disruption, damage and injury, and reduce the cost of risk, thereby maximising resources.
  - Enable decision makers to anticipate, identify and evaluate emerging threats and opportunities, allowing them to consider mitigating factors and adapt plans accordingly.
  - Protect the council's reputation by minimising threats and maximising opportunities.

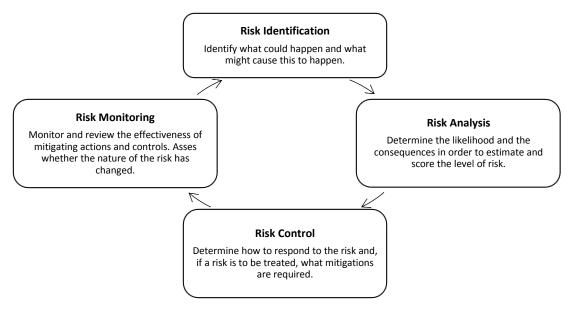
# **Benefits of Risk Management**

- 13. Benefits gained from effectively managing risk include:
  - Improved strategic management Improved decision making and a greater ability to deliver against objectives and targets.
  - Improved operational management A reduction in managerial time spent dealing with the consequences of a risk event having occurred.
  - *Improved financial management* Better informed financial decision-making and a reduction in costly claims against the council.
  - *Improved services* Identification of opportunities to implement improvements in service provision, acting as an enabler of change.
  - Improved transparency Clearly defined risk management processes ensure accountability, integrity, and trust in the council's robust internal controls.

• *Improved customer service* - Minimal service disruption to customers and a positive external image as a result of all of the above.

## **Risk Management Cycle**

14. There are four stages of risk management that form an ongoing risk management cycle:



- 15. Risk management is a planned and systematic process that starts with the identification and definition of a risk in relation to uncertainty in the council's ability to achieve its strategic priorities and operational responsibilities, followed by analysis and evaluation of the potential likelihood and impact of the risk.
- 16. Once a response to a risk has been determined and a decision made to treat or transfer the risk, appropriate mitigating actions should be identified and implemented with the intention of reducing the risk score to a target level at or below the agreed appetite for the risk.
- 17. Risks should then be regularly reviewed, monitored and reported on.
  Importantly, this phase of the cycle should include regular assessment of the effectiveness of planned mitigations in terms of reducing the likelihood of a risk occurring or the impact should the risk occur.
- 18. The cycle is completed by regular horizon scanning to identify any emerging or new risks, and the impact of any changes to existing risks.

#### **Roles and Responsibilities**

- 19. Roles and responsibilities for managing risk are set out in the table below. In general:
  - The overall monitoring and management of risk across the council at the strategic level, including direct responsibility for the risks themselves, is owned by the Corporate Leadership Team.
  - The accountability and responsibility for owning, recording, monitoring and managing risk sits with **Directors and Heads of Service**.

- Responsibility for holding the Corporate Leadership Team to account for effective management of risks and oversight of risk management processes rests with **Elected Members** sitting on specific committees.
- Independent audit and assurance bodies provide expertise and scrutiny to ensure that risk management processes are in place, that risks are being mitigated, and that controls are being effectively implemented.
- All officers are responsible for identifying and contributing to the management of risks relating to their area of responsibility and for reporting new and emerging risks upwards.

| Elected Members  |  |
|--|--|
| Leader of the Council  | Identified in Part 3 (3.3.2.6) of Wiltshire Council's constitution as responsible within the Budget and Policy framework for probity and financial monitoring and risk management.   |
| Cabinet member for Finance, Procurement, IT and Operational Assets | Identified in Part 3 (section C, appendix 2) of Wiltshire Council's constitution as responsible for Performance and Risk.  |
| Cabinet  | Identified in Protocol 10 (area 7) of Wiltshire Council's constitution as having executive responsibility for governance reporting arrangements in relation to risk management.  Holds the Corporate Leadership Team accountable for the effective management of risks by officers and of decision making based on performance evaluation.  Approves relevant risk management policies.  Reviews the Strategic Risk Register every quarter.  Reviews any significant changes to corporate risks every quarter.   |
| Audit and Governance<br>Committee                                  | Identified in Part 3 (2.7.9.10) of Wiltshire Council's constitution as responsible for monitoring and reviewing the effective development and operation of corporate governance, risk, performance management and internal control, and to receive progress reports as required.  Identified in Protocol 10 (area 7) of Wiltshire Council's constitution as having non-executive lead responsibility for governance reporting arrangements in relation to risk management.  Responsible for considering review findings from internal audits and ensuring that any identified weaknesses in arrangements for risk management are being properly addressed, in line with the 'third line of defence'. |

| Overview and Scrutiny Management Committee and any relevant Select Committees and/or Task Groups. | Review and scrutinise the quarterly Cabinet risk reports to question members and officers about decisions and risks, providing independent checks and balance.   |
|---|--|
| All members   | Understand the principles of risk management and consider risk assessment as part of the decision-making process.  |
| Corporate Officers  |  |
| Corporate Directors   | Champion risk management across the council.   |
| Corporate Leadership<br>Team (CLT)  | Take responsibility for the Risk Management Policy and related guidance, in line with the 'second line of defence'.  Ensure a consistent approach to risk management   |
|   | across the council. Consider regular reports on the council's risk management arrangements and major changes in risks with exception reports as appropriate. Own and approve changes to the Strategic Risk Register.   |
| Chief Finance Officer   | Identified in Part 9 (5.3.8) of Wiltshire Council's constitution as responsible for risk management in consultation with the Director of Legal and Governance and the Director with responsibility for Human Resources and Organisational Development. Identified in Part 9 (24.1) of Wiltshire Council's constitution as responsible for ensuring that proper insurance exists where appropriate, and that the council has sufficient funds to meet potential liabilities and costs.  |
| Director of Legal and Governance  | Identified in Part 9 (22.1) of Wiltshire Council's constitution as responsible for managing and maintaining the council's Risk Management Policy Statement and Strategy, reviewing its effectiveness, advising the Chief Executive and Corporate Directors, Directors and Cabinet, and promoting robust and effective risk management throughout the council. Identified in Part 9 (24.1) of Wiltshire Council's constitution as responsible for ensuring that proper insurance exists where appropriate, and that the council has sufficient funds to meet potential liabilities and costs. |
| Directors for Finance and   | Responsible for the effective reporting of performance   |
| Corporate Functions & Digital   | and risk management in combination with financial management.  |

| D'action                      | 11  |
|-------------------------------|---|
| Directors                     | Have primary ownership, responsibility and accountability for identifying, assessing and managing risks, in line with the 'first line of defence'.  Take ownership of directorate risk registers.  Identify individuals to act as lead contact with the Executive Office.  Make risk management a key part of the management  |
| 000                           | process.  |
| Officers                      |   |
| Heads of Service and Managers | Have operational management for owning risks, implementing mitigating actions, acting on reports of new and emerging risks from officers, and reporting appropriate information on key risks and control indicators to Directors.  Identify requirements for training on risk management their service areas and actively promote risk management, ensuring that the guidance is followed. Recognise risk management and mitigating actions as integral parts of the service planning and performance management process, and crucial to the achievement of outcomes.   |
| Executive Office              | Responsible for the effective integration and delivery of risk management arrangements into the way the council works in order to support performance improvement.  Maintain the corporate and strategic risk registers.  Provide expertise, guidance and support for officers to help ensure that risks are effectively managed, in line with the 'second line of defence'.  Review and challenge services on their risks as a critical friend.  Produce reports on current risk scores and mitigations for CLT, Cabinet, Overview and Scrutiny Management Committee and Performance Outcome Boards.  Support and inform CLT, Cabinet, and oversight committees to ensure risk processes are appropriate and followed.  Promote a risk aware culture and an awareness of the |
|                               | Promote a risk aware culture and an awareness of the council's risk policy and appetite.  |

| All Staff                 | Identified in Protocol 9 (Principle 6) of Wiltshire Council's constitution - the Local Code of Corporate Governance - as responsible for managing risks as an integral part of all activities, for considering risk management in all aspects of decision making, and for ensuring that responsibilities for managing individual risks are clearly allocated.  Understand the nature of risk and support managers in the identification, assessment and reporting of risk associated with their area of activity.  Undertake available training in risk management and report new and emerging risks to line managers. |
|---------------------------|--|
| Other roles               |  |
| Internal Audit            | Identified in Protocol 9 of Wiltshire Council's constitution, through the Local Code of Corporate Governance, as responsible for ensuring additional assurance on the overall adequacy and effectiveness of the framework of governance, risk management and control.  Provides independent review on the effectiveness of the risk management policy and processes to ensure that the council has an effective risk management process in place, in line with the 'third line of defence'.  |
| Council Boards            | Oversee and scrutinise any risks relevant to the remit and outcomes of the Board.  |
| External assurance bodies | Provide the expertise needed to gain assurance that risk processes are being complied with and that mitigating controls are being implemented on a day-to-day basis.   |

20. These responsibilities align with the three lines of defence approach recommended by CIPFA and set out in Protocol 9 of the council's Constitution, summarised in the diagram below:

#### **Audit and governance**

#### **Senior management**



#### 1st line of defence

- Management responsibility
- Internal control measures
- Own, identify, assess and manage risks.
- Design and implement migitaging actions.
- Oversee delivery of mitigating actions.
- Directors
- Heads of Service

#### 2nd line of defence

- Functions that oversee and facilitate risk management
- Define policies, prodedures and guidance.
- Monitor compliance and effectiveness.
- Identify and report on emerging risks and changing risk scenarios.
- Corporate
   Leadership Team
- Executive Office
- Strategic Risk
   Working Group

#### 3rd line of defence

- Internal audit
- Provide an objective evaluation of the adequacy and effectiveness of the framework of governance, risk management, and control.
- Provide assurance on the effectiveness of mitigating controls.
- Internal Audit
- External assurance bodies

Responsibility for risk management

Independence from risk management

# Strategic Risk Working Group

- 21. The Strategic Risk Working Group takes the strategic lead on the council's risk management processes, ensuring that they operate effectively and meet national standards of best practice.
- 22. It oversees the council's strategic risks, and identifies emerging strategic risks and issues.
- 23. It ensures regular reviews of the Risk Management Policy are undertaken, in line with the 'second line of defence', and ensures that updates proceed

- through review and approval processes, including reviews by the Audit and Governance Committee and final approval by Cabinet.
- 24. The working group is chaired by the Director of Legal and Governance, with membership drawn from across the Directorates and Terms of Reference reviewed annually and approved by CLT.

#### **Risk Registers**

- 25. Risk registers are tools used to capture and manage information about risks throughout the risk management cycle. The information held in a risk register is then used for reporting on risks.
- 26. Registers of corporate and strategic risks should be maintained centrally, whilst service and change level risk registers can be maintained locally.
- 27. Risk registers must be able to capture all of the information described in this policy including, but not limited to: risk identification codes; a risk description; risk owner; risk categories and appetites; risk scores for original, current and target risks; mitigating actions and progress made against them; and review details.
- 28. Although risk registers are living documents, an audit record of changes to corporate and strategic risk registers must be maintained for 7 years, in line with the council's Disposal Schedule.

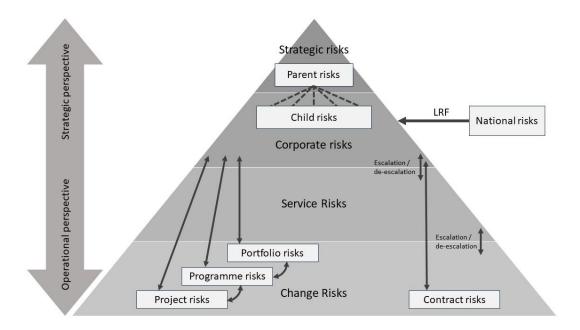
#### Tiers of Risk

- 29. The council manages its risk across several different tiers, based on the significance of the risk to the council's strategic and statutory ambitions, how widely the risk would impact if it were to occur, and where responsibility for the risk lies.
- 30. Tiers are broadly aligned with the organisational structure of the council.
- 31. Each risk tier is typically managed using a separate risk register.
- 32. Risk tiers used by the council are:

| Tier            | Description   |
|-----------------|---|
| Strategic risks | <ul> <li>Up to 15 key risks owned by the Corporate Leadership Team and reported to Cabinet.</li> <li>Significant and/or long-term risks that would impact across the wider council or across a whole Corporate Directorate, or that are the responsibility of the wider council to mitigate.</li> <li>Would significantly impact the council's ability to achieve its strategic priorities.</li> <li>Managed via risk registers overseen by the Executive Office.</li> <li>Includes parent risks that encapsulate the overall likelihood and impact to the whole council, should multiple similar corporate or service level risks become issues at the same time.</li> </ul> |
| Corporate risks | <ul> <li>Risk owned by Directors or Heads of Service.</li> <li>Reported to Cabinet by exception based on the reporting criteria set out in paragraph 110.</li> <li>Impact across a whole directorate or are the responsibility of a whole directorate to mitigate.</li> <li>Managed via risk registers overseen by the Executive Office.</li> <li>Includes child risks that are common to multiple directorates, but where impacts may be defined specifically to an individual activity.</li> </ul>  |
| Service risks   | <ul> <li>Risks owned by Heads of Service or Team Leaders.</li> <li>Risks that are specific to the operations of a service.</li> <li>Typically operational risks that would impact service delivery.</li> <li>Managed via risk registers held within the Service.</li> <li>Includes child risks that are common to multiple services, but where impacts may be defined specifically to an individual activity.</li> </ul>  |
| Change risks    | <ul> <li>Project, programme or portfolio risks that would impact one<br/>or more project objectives, or the outcome of a project or<br/>programme of projects, or transformation activities.</li> </ul>   |
| National risks  | <ul> <li>National risks focused on large external events and perils.</li> <li>They are typically set and scored at the national level by central government and cascaded to local authorities via Local Resilience Forums (LRFs).</li> <li>Within the council mitigating actions for national risks are managed primarily through business continuity plans.</li> </ul>   |

- 33. Where there are similar risks across several directorates or services, a separate strategic risk should be created. Whilst the corporate or service level risks define the cause, event and impact specific to the directorate or service, the strategic risk should define the impact should multiple similar corporate or service level risks become issues at the same time. Examples would be risks related to staff retention and recruitment or to the impacts of climate change.
- 34. The relationship between the overall strategic risk and the individual corporate or service level risks should be defined as a parent-child relationship. A single parent strategic risk can have multiple child corporate or service level risks.

- 35. Scoring of a parent strategic risk should take into account the majority of current risk scores of the related child risks. Should a single child risk have higher scores than the majority of similar risks in other directorates or services, these would not affect the parent score, but would be reported separately by exception according to the criteria set out in paragraph 110.
- 36. The anticipated numbers of risks in each tier and their hierarchy are shown in the diagram below:



## Risk Identification, Definition and Ownership

- 37. Risks always exist. A failure to identify a risk means it is automatically accepted. Identifying a risk means it can be managed.
- 38. New risks can be added to risk registers at any time when they are identified through a number of routes, including but not limited to:
  - Service planning
  - New policies, legislation or statutory requirements
  - Changes to or reviews of existing services
  - Cabinet reports
  - Analysis of previous losses, events, incidents and lessons learnt
  - National reports and technical briefings
  - Internal audits
  - Horizon scanning
- 39. New risks must be defined using a three-stage process that enable all risks to be described in a single sentence:
  - "Because of [the cause], [the event] may occur, which would lead to [the effect]."

| Risk definition | Description  |
|-----------------|--|
| Cause           | Why something could go wrong. It is this information that is used to consider what needs to be done to prevent a risk becoming an issue.         |
|                 | The cause contributes to scoring the likelihood of the risk occurring.   |
|                 | Causes are typically described as 'inability to', 'failure to', 'lack of', 'inadequate', 'inappropriate', or 'opportunity to'.                   |
| Event           | This is what could go wrong and is where the uncertainty lies. A cause doesn't automatically lead to the event, but it makes the event possible. |
|                 | The event also contributes to scoring the likelihood of the risk occurring.  |
| Effect          | This is the potential outcome of the event. It is the impact on the service, the council, or our residents.                                      |
|                 | The effect is used to score the impact of the risk.  |

- 40. In addition to the detailed risk definition, all risks should be given a short name to aid review and reporting.
- 41. All risks must be owned, usually by a Director or Head of Service. Risks must be owned by a role, rather than a named officer. However, the names of risk owners and contributing officers should be stored alongside the risk, as those currently responsible for reviewing information held about the risk on the risk register.
- 42. All risks must be assigned a risk identification code. Risk IDs must be unique and permanent for the risk, moving with the risk between tiers of risk registers, and between emerging risk and issue logs, to enable long-term tracking and audit. Whilst the format of risk IDs is not yet prescriptive, it is recommended that they include the year the risk was created, a two-letter identifier for the Directorate, a unique two or three digit number, and a project code if relevant. Historic risk IDs already in use should be retained.
- 43. Once defined, the addition of new risks to the relevant risk registers requires approval:
  - Strategic risks should be approved by both the Strategic Risk Working Group and CLT.
  - New corporate risks should be approved by the relevant Director and their creation reported to the relevant Performance Outcome Board.
  - New service-level risks should be approved by the relevant Director or Head of Service and their creation reported to the relevant Performance Outcome Group.
  - New portfolio, programme or project risks should be approved in line with the agreed governance structures.

# **Emerging Risks**

- 44. Emerging risks arise where there are high levels of uncertainty about the likelihood and/or impact of an event arising from changes in the organisational or external environment that has not previously been properly assessed.
- 45. It may not yet be possible to fully understand the onset, likelihood or impact of emerging risks, preventing them to be accurately scored.
- 46. Unlike known risks, which can be managed, emerging risks can only be monitored to aid better understanding.
- 47. Emerging risks should still be added to the relevant risk register and assigned a risk ID, adding as much information as possible, even if incomplete. Waiting for complete information may delay monitoring of the risk and prevent timely implementation of mitigating actions once the risk is formalised.
- 48. Emerging risks should be escalated to full service, project, corporate or strategic risks once it is confirmed that the risk may impact the council's strategic objectives or operational activities.
- 49. New emerging risks should be identified through similar processes to the identification of new risks.
- 50. A register of emerging corporate and strategic risks should be maintained and reported as per the process for reporting full risks described below.

## **Opportunities**

- 51. Most risks are focused on reducing or avoiding threats. However, if only risks that disrupt or delay objectives or damage reputation are managed, then the council may miss opportunities to implement improvements in service provision.
- 52. Opportunity risk management is the proactive search for the positive upside of risks in order to find innovative solutions to the provision of services and improve on outcomes rather than just achieving them.
- 53. Opportunity risk management encourages people to think creatively about 'what if' questions to identify more effective ways of working, whilst removing the negative perception of risk management as scaremongering and intrinsically discouraging risk taking.
- 54. Opportunity risk management is best considered during the planning stages of any project, allowing new risks and opportunities to be identified and a decision taken on whether to take the opportunity.
- 55. Opportunities identified through the risk management process should feed into project planning and the annual service planning process for implementation.

# **Risk Scoring**

56. All risks are assessed to determine how much attention is given to managing a risk. This is achieved by scoring a risk based on the likelihood of the event occurring and the impact if the event were to occur.

- 57. The council uses a 5-point scale, and the product of the likelihood and impact gives the risk score.
- 58. Scoring is done by risk owners and/or contributing officers who best understand the activity, using the guidance and reaching a consensus to help avoid bias in scoring.

#### **Original, Current and Target scores**

- 59. All risks are scored three times:
  - Original score: The untreated risk score if no mitigating actions were to be implemented. This may also be described as the inherent risk. For treated risks, the original score should be hypothetical as mitigating actions should be in place.
  - Target score: This is the score aimed for if all mitigating actions were to be successfully implemented. It is the risk score to be aimed for by a specific date.
  - Current score: The risk score with existing controls in place. It is the risk score as it is now with the mitigating actions in their current state of implementation, which may not be complete. This may also be described as the residual risk.

#### **Risk Likelihood Scoring Criteria**

60. Wiltshire Council uses a 5-point scale to assess the likelihood of a risk occurring:

| Likelihood<br>Score | Probability         | Indicator  |
|---------------------|---------------------|--|
| 1<br>Very unlikely  | Less than 20%       | <ul> <li>Very unlikely to occur.</li> <li>Has not happened within the last 5 years or more.</li> <li>Is unlikely to happen within the next 5 years or more.</li> <li>No similar instances in recent local government history except in exceptional circumstances.</li> </ul> |
| 2<br>Unlikely       | Between 21% and 40% | <ul> <li>Not expected to occur.</li> <li>Has not happened within the last 3 years.</li> <li>Is unlikely to happen within the next 3 years.</li> <li>There is rare but not unheard of occurrence in local government history.</li> </ul>                                      |

| Likelihood       | Probability         | Indicator  |
|------------------|---------------------|--|
| Score            |                     |  |
| 3<br>Possible    | Between 41% and 60% | <ul> <li>Might occur.</li> <li>Has happened in the last 2 years.</li> <li>Is likely to happen within the next 2 years.</li> <li>Is expected to happen or be more severe in the future if action is not taken in the next 2 years.</li> <li>There is a history of occasional similar occurrences in local government.</li> </ul>            |
| 4<br>Likely      | Between 61% and 80% | <ul> <li>Strong possibility of occurring.</li> <li>Has happened in the last year.</li> <li>Is expected to happen in the next year.</li> <li>Is expected to happen or be more severe in the future if action is not taken in the next year.</li> <li>There is a history of regular similar occurrences in local government.</li> </ul>      |
| 5<br>Very likely | More than 80%       | <ul> <li>Very likely to occur.</li> <li>Has happened in the past 6 months.</li> <li>Is expected to happen in the next 6 months.</li> <li>Is expected to happen or be more severe in the future in if action is not taken in the next 6 months.</li> <li>There is a history of frequent similar occurrences in local government.</li> </ul> |

# **Risk Impact Scoring Criteria**

- 61. Wiltshire Council uses a 5-point scale to assess the consequences should the risk event happen.
- 62. Brief indicators for each impact score are given in the table below. More detailed examples of the impact at each level for each category of risk is provided in the risk impact scoring matrix in Annex 2.

| Impact Score | Selected Example Indicators                                      |
|--------------|--|
| 1            | Brief service disruption for less than a day affecting a project |
| Negligible   | or team.   |
|              | Incident occurred but no time lost.                              |
|              | Legal action against the council unlikely.                       |
|              | Possible financial impact manageable within service budget.      |
|              | Limited systems downtime with some services unavailable for      |
|              | a few hours.   |

| Impact Score | Selected Example Indicators  |
|--------------|--|
| 2            | Loss of service for 1-2 days affecting one or more services.   |
| Moderate     | Slight injury to one or more people but no time lost.  |
|              | Legal action against the council possible.   |
|              | Financial impact managing within existing service budget.  |
|              | Brief downtime of non-critical systems for 1-2 days.   |
| 3            | Loss of service for 2-3 days affecting a single directorate.   |
| Substantial  | Temporary injury to one or more people requiring limited time off work.                                      |
|              | Legal action against the council likely.   |
|              | Financial impact manageable within existing directorate  |
|              | budget.  |
|              | Downtime of core systems for 2-3 days.   |
| 4            | Loss of service for 3-5 days affecting most directorates.  |
| Critical     | Severe injury to one or more people requiring sustained time   |
|              | off work over 3 months.  |
|              | Legal action against the council expected.   |
|              | Financial impact manageable within existing council budget.  |
|              | System failure with critical systems unavailable for 3-5 days.   |
| 5            | Loss of service for more than 5 days affecting the whole   |
| Catastrophic | council.   |
|              | Death or life-changing injuries to one or more people.   |
|              | Legal action against the council underway or almost certain.   |
|              | Financial impact not manageable within existing funds.   |
|              | <ul> <li>Significant system failures with critical services unavailable<br/>for more than 5 days.</li> </ul> |

#### **Risk Score Levels**

- 63. Risk scores for each risk are calculated by multiplying the likelihood score and impact score.
- 64. Risk scores are divided into five levels. These are used to determine the RAG rating when reporting risks. Note that the colours for RAG ratings have been chosen to ensure digital accessibility for those with visual impairments:

| Risk level       | Score      | RAG rating | Description  |
|------------------|------------|------------|--|
| Very low<br>risk | Scores 1-2 | White      | <ul> <li>The council is content to carry these risks.</li> <li>Risks are more likely to be tolerated rather than treated as the costs of maintaining controls may outweigh the benefits.</li> <li>No action is required but risks</li> </ul> |
|                  |            |            | should be regularly monitored.   |

| Risk level        | Score        | RAG rating | Description   |
|-------------------|--------------|------------|---|
| Low risk          | Scores 3-6   | Blue       | <ul> <li>The council is uneasy about carrying these risks.</li> <li>Immediate action may not be required, but any controls should be maintained and regularly reviewed to maintain the rating.</li> </ul>   |
| Medium risk       | Score 8-12   | Grey       | <ul> <li>The council is concerned about carrying these risks.</li> <li>Manageable risks but action is required to reduce the rating within a specific timescale.</li> <li>Mitigating actions to reduce the rating should be mindful of the costs vs. benefits of implementing them, and should be reviewed on a regular basis.</li> </ul> |
| High risk         | Score 15-16  | Red        | <ul> <li>The council is very concerned about carrying these risks.</li> <li>Significant risks that require urgent action to reduce the likelihood and/or impact through mitigating controls.</li> <li>Controls should be monitored frequently to ensure they remain effective at reducing the risk.</li> </ul>                            |
| Very high<br>risk | Scores 20-25 | Black      | <ul> <li>The council wants to actively prevent carrying these risks.</li> <li>Immediate action should be taken to reduce the risk and, where possible, the activity should be stopped.</li> <li>Ongoing reporting is required to ensure that controls remain effective at reducing the risk.</li> </ul>                                   |

# **Risk Ranking Matrix**

65. The council's agreed criteria for scoring likelihood and impact gives rise to an overall risk scoring matrix that can be assigned to the five levels of risk:

|                                  | 5<br>Catastrophic | 5                     | 10            | 15            | 20          | 25                  |
|----------------------------------|-------------------|-----------------------|---------------|---------------|-------------|---------------------|
|                                  | 4<br>Critical     | 4                     | 8             | 12            | 16          | 20                  |
| Impact                           | 3<br>Substantial  | 3                     | 6             | 9             | 12          | 15                  |
|                                  | 2<br>Moderate     | 2                     | 4             | 6             | 8           | 10                  |
|                                  | 1<br>Negligible   | 1                     | 2             | 3             | 4           | 5                   |
| Wiltshire Council Risk<br>Matrix |                   | 1<br>Very<br>Unlikely | 2<br>Unlikely | 3<br>Possible | 4<br>Likely | 5<br>Very<br>Likely |
|                                  |                   | Likelihood            |               |               |             |                     |

# **Risk Categories**

- 66. Risk categories broadly group risks into similar types and can be used to better understand the council's risk profile. They can be used to identify potential new risks and to determine the level of risk appetite that the council is willing to tolerate in achieving its ambitions.
- 67. All risks must be assigned a primary risk category. Many risks fall into more than one risk category, so a secondary risk category should also be set.
- 68. Risk categories can be defined as:

| Risk Category     | Example situations in which the risk may arise  |
|-------------------|---|
| Environment       | A failure to consider climate and environmental impacts, resulting in a loss of biodiversity, pollution and/or climate change and the increasing vulnerability of residents and council services to climate impacts.  |
| Financial         | Not managing finances in accordance with requirements and financial constraints resulting in poor returns from investments; failure to manage assets or liabilities; failure to obtain value for money from the resources deployed; non-complaint financial reporting; or demand exceeding budgets. |
| Governance        | Unclear plans, priorities, authorities, and accountabilities; or ineffective or disproportionate oversight of decision making or performance.   |
| Health and Safety | Failure in processes, policies, environment, or equipment that create unsafe working conditions causing a person to suffer harm.  |
| Information       | A failure to produce robust, suitable and appropriate data or information that can be used to its full potential within permitted legal constraints.  |
| Legal             | Failure to take appropriate measures to meet legal or regulatory requirements or to protect assets; a legal event occurring that results in a liability or other loss; a defective  |

| Risk Category                 | Example situations in which the risk may arise   |
|-------------------------------|--|
|                               | transaction, claim being made, or defence to a claim or counterclaim.  |
| Operations                    | Inadequate, poorly designed, or ineffective/inefficient internal processes resulting in error, impaired customer service, non-compliance, or poor value for money.   |
| Procurement and Commissioning | Weaknesses in the management of commercial partnerships, supply chains and contractual requirements, resulting in poor performance, inefficiency, poor value for money, fraud, or failure to meet business requirements or objectives.                         |
| Reputation                    | Adverse events, including ethical violations, a lack of sustainability, systemic or repeated failures, poor quality, or a lack of innovation, leading to damages to reputation and/or destruction of trust and relations.                                      |
| Security                      | A failure to prevent unauthorised or inappropriate access to key systems and assets, including people, platforms, information, and resources. This encompasses the subset of cyber security.   |
| Technology                    | Technology not delivering the expected services, benefits or quality due to inadequate or deficient system/process development and performance, or inadequate resilience.  |
| Workforce                     | Ineffective leadership and engagement; suboptimal culture; inappropriate behaviours; the unavailability of sufficient capacity and capability; non-compliance with relevant employment legislation; or policies resulting in a negative impact on performance. |

# **Risk Appetite**

- 69. Risk appetite is defined as the amount and type of risk that an organisation is willing to pursue or retain in order to achieve its priorities<sup>1</sup>.
- 70. It helps to define the level of exposure that can be justified and tolerated when balancing the benefits of taking the risk with the cost of mitigation.
- 71. Levels of risk appetite can be defined as:

-

<sup>&</sup>lt;sup>1</sup> ISO 31000, Guide 73 definition.

| Risk Appetite<br>Level | Overall<br>Risk<br>Score | Description  |
|------------------------|--------------------------|--|
| Averse                 | 1-2                      | Avoidance of risk and uncertainty in any objective.  |
| Minimalist             | 3-6                      | Preference for safe options that have a low degree of <b>original</b> risk.  |
| Cautious               | 8-9                      | Preference for safe options that have a low degree of <b>current</b> risk.   |
| Receptive              | 10-12                    | Willing to consider all options and choose one that is most likely to result in successful delivery.   |
| Eager                  | 15 or<br>higher          | Eagar to be innovative and to choose options that are based on maximising opportunities and accept greater uncertainty, even if those activities carry a very high current risk. |

- 72. All risks will be assigned a risk appetite score, based on the lowest, more risk averse appetite from the primary and secondary risk categories the risk is classified as.
- 73. Risk appetites are set for each of the categories of risk using the risk scoring appetite matrix in Annex 3.
- 74. Risk appetites will be reviewed annually by the Audit & Governance Committee, and approved by Cabinet, following recommendations from the Strategic Risk Working Group and CLT.
- 75. Risk appetites for each of the risk categories used by the council are:

| Risk Category | Risk appetite | Risk appetite score | Risk appetite description for the category (from Annex 3)  |
|---------------|---------------|---------------------|--|
| Environment   | Cautious      | 8                   | Seeks to transparently demonstrate a course of action is justified, based on a balanced consideration of carbon reductions and environmental protections with implications for delivery of critical services and other strategic objectives.             |
| Financial     | Receptive     | 12                  | Prepared to invest for benefit and to minimise the possibility of financial loss by managing the risks to tolerable levels.  |
| Governance    | Cautious      | 9                   | Willing to consider actions where benefits outweigh risks. Processes, and oversight / monitoring arrangements enable cautious risk taking. Controls enable fraud prevention, detection and deterrence by maintaining appropriate controls and sanctions. |

| Risk Category                 | Risk appetite | Risk appetite | Risk appetite description for the category  |
|-------------------------------|---------------|---------------|---|
|                               |               | score         | (from Annex 3)  |
| Health and<br>Safety          | Minimalist    | 6             | Legislation adhered to and forms the minimum accepted level of control. Regular staff training and refresher courses. Regular reviews of risk assessments and processes.  |
| Information                   | Cautious      | 9             | Accepted need for operational effectiveness. Careful management of information and data through access controls and some monitoring for most information and data.  |
| Legal                         | Cautious      | 9             | Would want to be reasonably sure we would win any challenge.  |
| Operations –<br>Minimalist    | Minimalist    | 6             | Innovations largely avoided unless essential. Decision making authority held by senior management.  |
| Operations –<br>Cautious      | Cautious      | 9             | Tendency to stick with the status quo. Innovations generally avoided unless necessary. Decision making authority generally held by senior management. Management through leading indicators.  |
| Operations -<br>Open          | Receptive     | 12            | Innovation supported with clear demonstration of benefit or improvement in management control. Responsibility for non-critical decisions may be devolved.   |
| Procurement and Commissioning | Receptive     | 12            | Innovation supported with demonstration of benefit/improvement in service delivery. Responsibility for non-critical decisions may be devolved.  |
| Reputation                    | Cautious      | 9             | Appetite for risk taking limited to those events where there is little chance of any significant repercussions for the council.   |
| Security                      | Cautious      | 8             | Limited security risks accepted to support business need, with appropriate checks and balances in place:  • Vetting levels may flex with teams as required.  • Controls managing staff access and limiting visitor access to information, assets and estate.  • Staff personal devices may be used for limited official tasks with appropriate permissions. |
| Technology                    | Receptive     | 12            | Systems or technology developments are considered to enable improved delivery. Agile principles may be followed.  |

| Risk Category | Risk<br>appetite | Risk appetite score | Risk appetite description for the category (from Annex 3)   |
|---------------|------------------|---------------------|---|
| Workforce     | Cautious         | 9                   | Seek safe and standard people policy.  Decision making authority generally held by senior management. |

## **Risk Responses**

- 76. After a risk has been identified and the original, untreated level of risk has been scored, consideration must be given to how to treat the risk.
- 77. The council has five possible responses that determine what type of action should be taken:

| Risk response    | Description   |
|------------------|---|
| Treat            | Taking mitigating action to reduce or minimise the likelihood of an event occurring and/or to minimise its impact should it occur. This will require defined actions to be allocated to individuals, target implementation dates agreed and progress to be monitored.   |
| Transfer         | Transfer the risk to another party either by insurance or through a contractual arrangement. Responsibility for statutory functions cannot be fully transferred. The reputational implications of risks need to be managed since these cannot be transferred.   |
| Tolerate         | Make an informed decision that the risk is acceptable and make proper financial arrangements should it occur. This may occur where it is more appropriate to tolerate the risk than to spend resources attempting to further mitigate it. Current 'ongoing' controls or mitigating actions will need to be monitored. |
| Terminate        | Where feasible, stop doing whatever it is that causes the risk and use alternative products or change processes.  |
| Take opportunity | Consider other gains that may be made by applying the risk controls envisaged. These may have a positive impact beyond the activity being assessed.   |

# **Mitigating Actions**

- 78. Mitigating actions should directly reduce the likelihood of the risk occurring or the impact if the risk were to occur.
- 79. Mitigating actions might include, but are not limited to:
  - Implementation of policies or procedures.
  - Use or development of systems.
  - Insurance against financial impacts.
  - Contracts to transfer risks to third parties. Note that responsibility for statutory functions cannot be fully transferred.
  - Training and guidance procedures.

- Business continuity planning.
- Other control measures.
- 80. Mitigating actions can be either business-as-usual activities, transformation projects, or discrete service-level projects identified as part of the annual service planning process.
- 81. All mitigating actions should be recorded on the risk register and their effectiveness reviewed quarterly to ensure that they remain relevant, are being implemented or complied with, and are effectively reducing the current risk score. Progress with implementing mitigations should be captured and updated quarterly.
- 82. Mitigations where little progress is being made with implementation, or where the mitigations are having no impact on the current risk score, should be reported to Performance Outcome Boards and additional mitigations should be considered.

#### **Risk Assurance**

- 83. Risk assurance provides confidence that mitigating actions are in place, functioning, and having the desired effect. It provides the evidence to demonstrate the effectiveness of mitigations.
- 84. Demonstrating that mitigations are in place might involve capturing the location of policies, procedures or guidance that are listed as mitigating actions for a particular risk. It might also include evidence of the output from programmes or activities.
- 85. In addition to demonstrating mitigations exist, risk assurance also demonstrates that they are operating effectively and having the desired effect. This might include demonstrating that policies or procedures are being complied with, that officers are undertaking available training, or that projects are being successfully completed.
- 86. Risk assurance can be monitored internally within services, or involve the work of internal or external audit functions. It can also involve specialist assurance providers such as Ofsted, CQC, Defra, DHLUC, Peer Challenges or reviews.
- 87. Assurance mapping is the process of documenting the assurance activity available across the organisation. Although the driver of assurance mapping is often for audit purposes, assurance mapping can help to identify gaps or areas where the likelihood or impact of a risk might not be reduced as intended. In this way, assurance mapping can act as an early warning system to identify risks that are higher than they have currently been scored.

#### Issues

- 88. Issues are risks that have been realised, where there is no longer uncertainty about the likelihood of the risk occurring.
- 89. A register of corporate and strategic issues should be maintained and reported as per the process for reporting full risks described below.

- 90. Once a risk has happened, mitigating actions should be reviewed and refocused on reducing the impact and ensuring that contingency plans and business continuity plans are implemented.
- 91. The issue should continue to be regularly monitored and reviewed so that, should circumstances change, the issue can be returned to a risk.

#### **Risk Reviews**

- 92. Strategic and corporate risks must be reviewed by either the owner or contributing officer at least quarterly.
- 93. Emerging risks must be reviewed by the owner at least quarterly to determine whether there is enough information to define the risk and start to manage it.
- 94. Issues must be reviewed by the owner at least quarterly to determine whether they are still current, or whether the event has passed and the issue can be de-escalated back to a risk.
- 95. Reviews should ensure that the current likelihood and impact scores for the risk are accurate and up to date.
- 96. Reviews must also ensure that named officers are still in relevant posts, update progress on the implementation and effectiveness of mitigating actions, and establish whether anything has changed that may affect current levels of risk.
- 97. Reviews should also consider whether the risk is still relevant, whether it has occurred and become an issue, or whether it should be closed.
- 98. Urgent attention should be paid to risks where:
  - The current risk score exceeds its appetite
  - The current risk score is high or very high (a score of 15 or higher)
  - The current risk score has increased since the previous review
  - Little progress has been made with implementing mitigating actions
  - Mitigating actions are not effectively reducing the current risk score.
- 99. For these risks, the review should determine whether additional mitigating actions are required to reduce the current risk score, and whether the risk should be escalated to a more senior officer for ownership or escalated to a higher tier of risk register.

#### Risk Escalation and De-escalation

- 100. Risks should be escalated up the hierarchy of risk registers, from change to service or from service to corporate, when any of the following criteria apply:
  - The current risk score remains high or very high, with a score of 15 or higher, even after control measures and mitigating actions have been fully implemented.
  - The current risk score exceeds the appetite boundaries set for the risk, even after control measures and mitigating actions have been fully implemented.

- The risk becomes unmanageable by responsible officers at the current level
- The risk would impact beyond the current project, service or directorate as appropriate for the current tier of risk register.
- 101. Risks should be de-escalated to a lower tier of risk register when the criteria listed above no longer apply.
- 102. Escalation/de-escalation of a risk to the corporate risk register should be reviewed and agreed by the relevant Director or Head of Service, who will take responsibility for the decision.
- 103. Corporate risks that meet the escalation criteria above, or those that directly impact delivery of more than one mission in the council's Business Plan, should be re-formulated into new strategic risks.
- 104. Where multiple similar corporate risks are identified across several service areas, a new parent strategic risk should be created so that the overall level of risk can be monitored and mitigated at the strategic level. The scoring of this strategic risk should be informed by the scores of the related child corporate risks.
- 105. Responsibility for approval of new strategic risks rests with the Strategic Risk Working Group and CLT.

#### **Risk Reporting**

- 106. Risks do not remain static. Regular reporting on the council's risks is essential for ensuring all stakeholders remain informed of changing conditions, current performance in managing risk, and plans for dealing with future risks. Reporting also ensures that serious risk are effectively managed and drawn to the prompt attention of the relevant level of management.
- 107. Risks are reported as they are at the time of the report, against their risk appetite, rather than at the end of any prior quarterly or annual reporting period, to ensure that the information reported is current and accurate, and recent updates to risk scores can be acted on.
- 108. All strategic risks must be reported to CLT, Cabinet, and the Overview and Scrutiny Management Committee on a quarterly basis as part of the Performance and Risk Monitoring Report.
- 109. All current issues and emerging risks must be reported to CLT, Cabinet, and the Overview and Scrutiny Management Committee on a quarterly basis as part of the Performance and Risk Monitoring Report.
- 110. Corporate risks should be reported to CLT, Cabinet, and the Overview and Scrutiny Management Committee on a quarterly basis by exception if:
  - The current score exceeds the appetite level set for the risk.
  - The current score, with existing mitigations in place, is high or very high (a score of 15 or higher)
  - The current risk score has increased by a score of 5 or more since the previous review.

- 111. National risks and the council's response to them will be reported to the Overview and Scrutiny Management Committee on an annual basis.
- 112. Performance Outcome Boards will receive 'deep dive' reports on relevant strategic and corporate risks on a quarterly basis.
- 113. Performance Outcome Boards will also receive quarterly exception reports for corporate risks using the same criteria as for Cabinet reporting, with additional exception reports for risks where little progress has been made in implementing mitigating actions.
- 114. Note that although risks may be reported to Cabinet or Overview and Scrutiny Management Committee, elected members may not have direct responsibility for risks where they relate to separate statutory responsibilities held by officers, as set out in Article 12(4) of Part 2 of the council's Constitution, such as the Returning Officer for elections.

#### **Risk Closure**

- 115. Risks may be closed by the Risk Owner if they are assessed by and agreed by the service to no longer be relevant, such as if a time-limited event has passed or if the work has been completed or is no longer conducted.
- 116. Risks that have been successfully mitigated to reduce their risk scores must not be closed, but should remain on the relevant risk register for regular review, to ensure that the mitigating actions continue to be effective in reducing the likelihood or impact of the risk.

# **Policy Reviews**

- 117. This policy should be reviewed by the Executive Office at least annually to ensure that it remains accurate and relevant.
- 118. Any new relevant statutory requirements or legislation may prompt earlier reviews.
- 119. The Audit and Governance Committee will receive an annual report on the effectiveness of the council's risk management processes, including this Policy, and any changes made over the previous 12 months.
- 120. Minor changes and corrections should be approved by CLT in consultation with the Council Leader.
- 121. Substantive changes must be subjected to a consultation process including, but not limited to, the Strategic Risk Working Group, the Corporate Governance Group, and the Audit and Governance Committee, before being submitted to Cabinet for approval.

# **Acknowledgements**

122. We thank colleagues at the City of London Corporation, Stafford Borough Council, and HMRC for sharing aspects of their risk management policies and strategies.

# Annex 1: Glossary

| Appetite           | The amount and type of risk that the council is willing to pursue or retain in order to achieve its priorities.   |
|--------------------|---|
| Assurance          | Evidence that mitigating actions mapped to a specific risk are in place and operating effectively, to give confidence that current risk scores are accurate.  |
| Category           | Groups of risks that are of a broadly similar type. Risk categories can be used to identify potential new risks and understand the overall risk profile. Risk categories are also used to determine the appropriate appetite level for the risk.  |
| Cause              | The cause is why something could go wrong. Used to consider what needs to be done to prevent a risk becoming an issue e.g. If [the cause] happens the risk will occur.  |
| Child risk         | One or more corporate risks that are related to a single parent strategic risk. Multiple services may have similar corporate risks that collectively influence the scoring of a single risk at the strategic level. For example, multiple services may have risks relating to staffing that are child risks of a single parent strategic risk on overall staffing across the council. |
| Corporate risk     | Risks associated with decision making, internal processes, business systems or activities. Corporate risks are substantial risks that can no longer be managed at a service or project level. Corporate risks typically impact a whole directorate or service.  |
| Current risk score | The risk score with existing controls in place. The current risk score is the risk as it is now with the mitigating actions in their current state of implementation. Previously called the residual score.   |
| De-escalation      | The movement of risks down the hierarchy of risk registers based on criteria around decreasing risk scores, ability of risk owners to manage a risk, and a narrowing of how widely the risk applies across the council.   |
| Emerging risk      | Where there may be high levels of uncertainty about a new event arising from changes in the organisation or external environment that cannot yet be properly assessed.  |
| Escalation         | The movement of risks up the hierarchy of risk registers based on criteria around increasing risks scores, inability of risk owners to manage a risk, and a broadening of how widely the risk applies across the council.   |
| Event              | The event is what could go wrong. This is where the uncertainty lies. A cause doesn't automatically lead to the event, but it makes the event possible. Use the cause and the event to score the likelihood of a risk occurring e.g. there is a risk that [event] will happen.  |

| Effect              | The effect is the potential outcome of the event. It is the impact on the service, the council or our residents. The effect is used to score the impact of the risk e.g. the risk leads to the [effect] happening.   |
|---------------------|--|
| Impact              | This scores what the impact would be if the risk did occur from 1 (negligible) to 5 (catastrophic).  |
| Issue               | Issues are risks that have happened, where there is no longer uncertainty about the likelihood of the risk occurring.  |
| Likelihood          | The likelihood scores how likely the risk is to occur, from 1 (very unlikely) to 5 (very likely).  |
| Mitigating action   | A mitigating action is an activity aimed at reducing the likelihood of a risk occurring, or the impact if the risk were to occur. They can be business-as-usual activities or processes, discrete projects, or a transfer of the risk to a third party via a contract or insurance.  |
| National risks      | Risks that focus on large external events and perils. National risks are typically set and scored at the national level by central government, and cascaded to local authorities via Local Resilience Forums.  |
| Opportunities       | A risk where early identification of the uncertainty may present the opportunity to implement improvements in service provision.   |
| Original risk score | The untreated risk score if no mitigating actions were to be implemented. Previously called the inherent score.  |
| Owner               | The person ultimately responsible for the risk, including ensuring that the appropriate response is implemented, where appropriate, to reduce the risk score.  |
| Parent risk         | A single strategic risk that is related to one or more child risks on<br>the corporate risk register. Scoring of the parent strategic risk<br>should take into account risk scores of all related child risks. For<br>example, a parent strategic risk on staffing should consider the<br>scores of any related staffing risks across multiple services. |
| Risk                | The effect of uncertainty on objectives, which may be either threats or opportunities.   |
| Risk ID             | A unique identifier permanently assigned to a risk, allowing it to be tracked across different risk registers over time.   |
| Risk level          | The division of risk scores across five levels ranging from very low to very high. Risk levels can be used to produce colour-coded heatmaps for risk reporting.  |
| Risk long name      | A meaningful name used to identify the risk on reports and the Strategic Risk Summary for Cabinet.   |
| Risk<br>management  | The planned and systematic approach to identifying and addressing uncertainty, with the goal of anticipating events, adapting to change, increasing the probability of success and reducing the probability of failure in achieving objectives, by minimising threats and maximising opportunities that arise.   |

| Risk<br>management<br>cycle | An ongoing process that starts with the identification and definition of risks, followed by analysis and evaluation of the potential likelihood and impact of the risk. An appropriate response is then selected, which may include implementation of mitigating actions to reduce the risk score. The risk is regularly reviewed and monitored, including horizon scanning to identify new or emerging risks. |
|-----------------------------|--|
| Risk register               | A tool used to capture and manage information about risks throughout the risk management cycle. The information held in the risk register can be used for reporting on risks.  |
| Risk scores                 | The risk score is calculated by multiplying the likelihood by the impact. Scores of 15 or above are high and very high risks.  Scores of 6 or below are low or very low risks.   |
| Risk short name             | Used to identify a risk when completing the risk register or discussing risks with colleagues.   |
| Service risk                | Risks that are specific to the operations of a service, resulting in service levels being degraded, faulty, or failing to perform.  Responsibility for these risks may rest with Heads of Service rather than Directors or Corporate Directors.  |
| Strategic risk              | Significant and/or long-term risks that would impact the wider council, are the responsibility of the wider council to mitigate, or would significantly impact the council's ability to achieve its stated aims.   |
| Target risk score           | The target score aimed for if all mitigating actions are successfully implemented. It is the risk score aimed for by a specific date.  |
| Tiers of risk               | The level at which the risk applies, which might be council-wide, within a directorate, within a service, or specific to a project or transformation programme. The tier determines which risk register the risk is recorded on (strategic, corporate, service, or project).   |

# **Annex 2: Risk Impact Scoring Matrix**

123. The following matrix can be used to determine the appropriate impact score for different categories of risk.

|             | 1   | 2  | 3  | 4  | 5   |
|-------------|---|--|--|--|---|
|             | Negligible  | Moderate   | Substantial  | Critical   | Catastrophic  |
| Environment | The risk or incident has a negligible negative impact on climate and the environment in the short or long term.  There is negligible impact on the vulnerability of local habitats, wildlife, agriculture, businesses, infrastructure or the delivery of critical council services to climate change, environmental impacts or incidents. | The risk or incident has a moderate negative impact on climate and the environment in the short or long term. There is moderate impact on the vulnerability of local habitats, wildlife, agriculture, businesses, infrastructure or the delivery of critical council services to climate change, environmental impacts or incidents. | The risk or incident has a substantial negative impact on climate and the environment in the short or long term; and can cause short term persistent contamination to the local area and may cause some short-term health impacts.  There is substantial impact on the vulnerability of local habitats, wildlife, agriculture, businesses, | The risk or incident has a critical negative impact on climate and the environment in the short or long term; and can cause persistent medium-term contamination to the local area and may cause some loss of life or significant health impacts.  There is critical impact on the vulnerability of local habitats, wildlife, agriculture, businesses, | The risk or incident has a catastrophic negative impact on climate and the environment in the short or long term; and can cause long terms or irreparable contamination to the local area and may cause widespread loss of life.  There is catastrophic impact on the vulnerability of local habitats, wildlife, agriculture, businesses, |

|           | 1   | 2  | 3   | 4   | 5   |
|-----------|---|--|---|---|---|
|           | Negligible  | Moderate   | Substantial   | Critical  | Catastrophic  |
|           |   |  | infrastructure or<br>the delivery of<br>critical council<br>services to climate<br>change,<br>environmental<br>impacts or<br>incidents.   | infrastructure or<br>the delivery of<br>critical council<br>services to climate<br>change,<br>environmental<br>impacts or<br>incidents.   | infrastructure or<br>the delivery of<br>critical council<br>services to climate<br>change,<br>environmental<br>impacts or<br>incidents.   |
| Financial | Possible financial impact manageable within service budget. Unbudgeted financial loss or unplanned increase on service budget of up to 1% of annual Head of Service net budget. Robust long-term treasury management with utilities and debts fixed at low rates, | Financial impact manageable within existing service budget. Unbudgeted financial loss or unplanned increase on service budget of up to 2% of annual Head of Service net budget. Treasury management secures beneficial rates for utilities, debt and investments over the medium term. | Financial impact manageable within existing Directorate budget. Unbudgeted financial loss or unplanned increase on service budget of up to 3% of annual Head of Service net budget. Treasury management reliant on variable rates, resulting in substantial exposure to | Financial impact manageable within existing council budget. Unbudgeted financial loss or unplanned increase on service budget of up to 4% of annual Head of service net budget. Treasury management reliant on variable rates, resulting in critical exposure to non-beneficial | Financial impact not manageable within existing funds. Unbudgeted financial loss or unplanned increase on service budget of over 5% of annual Head of Service net budget. Significant failures in treasury management, with utilities and debt locked into longterm fixes at high rates, and/or investments fixed |

|            | 1  | 2   | 3   | 4  | 5  |
|------------|--|---|---|--|--|
|            | Negligible   | Moderate  | Substantial   | Critical   | Catastrophic   |
|            | and investments fixed at high rates.   |   | changes in interest rates.  | changes in interest rates.   | at low rates, with catastrophic financial impacts on procurement and investments.  |
| Governance | No incidents of fraud against or within the council. No decisions taken outside of processes and oversight / monitoring arrangements. All plans and priorities clearly defined with effective decision making and robust accountability. | Potential for fraud against or within the council.  Decisions rarely taken outside of processes and oversight / monitoring arrangements.  Most plans and priorities well-defined with effective decision making and clear accountability. | Occasional incidents of fraud against or within the council. Decisions occasionally taken outside of processes and oversight / monitoring arrangements. Defined plans and priorities with consistent decision making and some accountability. | Regular incidents of fraud against or within the council. Decisions often taken outside of processes and oversight / monitoring arrangements. Vague plans and priorities with inconsistent decision making and unclear accountability. | Frequent incidents of fraud against or within the council.  Decisions frequently taken outside of processes and oversight / monitoring arrangements, resulting in ineffective decision making.  Unclear plans and priorities with ineffective decision making and no accountability. |

|                   | 1   | 2  | 3   | 4   | 5   |
|-------------------|---|--|---|---|---|
|                   | Negligible  | Moderate   | Substantial   | Critical  | Catastrophic  |
| Health and Safety | Incident occurred but no time lost. Outcomes not notifiable to an enforcement agency. Fully compliant with all employer/landlord responsibilities and robust maintenance contracts, ensuring the safety of all council tenants. | Slight injury, harm or discomfort to one or more people.  No time lost.  Outcomes not notifiable to an enforcement agency.  Gaps in compliance with some employer/landlord responsibilities and adequate maintenance contracts, but with no resulting safety breaches for council tenants. | Injury or harm to one or more people of a temporary nature but does not require sustained on-going treatment. Limited time off work required. Outcomes notifiable to the relevant enforcement agency. Substantial gaps in compliance with employer/landlord responsibilities and/or inadequate maintenance contracts, with potential safety implications for council tenants. | Severe injury or harm to an individual or several people.  Sustained time off work above 3 months.  Outcomes likely to attract the attention of the relevant enforcement agency.  Substantial gaps in compliance with most employer/landlord responsibilities and failings in maintenance contracts, resulting in harm to one or a few council tenants. | Death of one or more people.  Significant life changing / threatening injuries to one or more people.  Outcomes certain to require action by the relevant enforcement agency.  No compliance with employer/landlord responsibilities and substantial failings in maintenance contracts, resulting in significant harm to council tenants. |

|             | 1   | 2   | 3  | 4   | 5  |
|-------------|---|---|--|---|--|
|             | Negligible  | Moderate  | Substantial  | Critical  | Catastrophic   |
| Information | No data breaches. Data fully exploited for all decision making. Robust data retention policies and strong implementation results in low storage costs for retention of only essential data. | Data breach of non-confidential or non-personal data.  Data exploited for most decision making.  Data retention policies are implemented for most types of data, reducing data storage costs. | Data breach of confidential or personal data but where individuals do not need to be informed and with no action taken by the ICO.  Data used to inform critical decision making only.  Data retention policies are not routinely implemented, resulting in poor data management and retention of large amounts of non-essential data. | Data breach of highly confidential data or personal data, where individuals need to be informed and/or resulting in a fine from the ICO at the standard penalty level.  Data only occasionally used to inform critical decision making.  Data retention policies only cover statutory requirements and committees, resulting in uncontrolled retention of other types of data and high storage costs. | Significant breach of highly sensitive, special category, or personal data resulting in an ICO fine at the higher penalty level.  Data not used to inform decision making.  Uncontrolled data retention resulting in high storage costs. |

|       | 1   | 2  | 3   | 4   | 5  |
|-------|---|--|---|---|--|
|       | Negligible  | Moderate   | Substantial   | Critical  | Catastrophic   |
| Legal | Legal action against the council unlikely. Localised service-level deviation from duties. Potential claim than up to £50,000 or potential costs up to £25,000. Properties with a capital value of up to £150,000. | Legal action against the council possible. Minor breach of duty resulting in disciplinary action. Potential claim greater than £50,000 or potential costs greater than £25,000. Properties with a capital value of more than £150,000. | Legal action against the council likely.  Moderate breach of duty resulting in disciplinary action.  Potential claim greater than £150,000 or potential costs greater than £50,000.  Properties with a capital value of more than £450,000. | Legal action against the council expected. Significant breach of duty resulting in fines and/or disciplinary action leading to gross misconduct.  Potential claim greater than £300,000 or potential costs greater than £100,000.  Properties with a capital value of more than £800,000 or contracts that have a significant impact on council services. | Legal action underway or almost certain and difficult to defend. Catastrophic breach of duty resulting in fines and imprisonment. Potential claim greater than £500,000 or potential costs greater than £150,000. Properties with a capital value of more than £1,000,000 or contracts that have a critical impact on council services. Matters where there is significant political interest or involving issues concerning the |

|                               | 1   | 2  | 3  | 4   | 5   |
|-------------------------------|---|--|--|---|---|
|                               | Negligible  | Moderate   | Substantial  | Critical  | Catastrophic  |
|                               |   |  |  |   | reputation of the council.  |
| Operations                    | Brief disruption of less than 1 day. Affects a project or team. Possible impacts to non-vulnerable groups.  | Loss of service for<br>1-2 days.<br>Affects one or a<br>few services.<br>Impacts to non-<br>vulnerable<br>groups.  | Loss of service for 2-3 days. Affects a single Directorate. Definite impacts to non-vulnerable groups. Possible impacts upon property accessed by the public and officers. | Loss of service for 3-5 days. Affects most Directorates. Impacts to small numbers of vulnerable people. Definite impacts to non-vulnerable groups. Impacts upon property accessed by the public and officers. | Loss of service for more than 5 days.  Affects the whole council.  Impacts vulnerable groups.  Impacts upon property accessed by the public and officers. |
| Procurement and Commissioning | All contracts are below the allocated budget with all services included. Robust supply chains with certainty of supply procured under the allocated budget. | Contracts are on budget with all services included. Reliable supply chains procured within the allocated budget. Full return on investment in the proposed timescales. | Contracts require compromises on non-key services included to remain within budget. Consistent supply chains but requiring additional budget to procure.                   | Contracts remain within budget but with key services not included. Unreliable supply chains. Full return on investment unlikely within extended timescales.   | Contracts exceed allocated budget or key services not included. Frequent disruption to supply chains. Return on investment remains unpaid                 |

|            | 1  | 2  | 3   | 4  | 5  |
|------------|--|--|---|--|--|
|            | Negligible Full return on investment in less than the proposed times scales. | Moderate   | Substantial Short extension required to proposed timescales in order to achieve full return on investment.  | Critical   | Catastrophic despite extended timescales.  |
| Reputation | Matter contained within section/ service. Minor adverse local publicity.     | Negative local publicity.  Negative local public opinion generating complaints.                        | Sustained negative local publicity. Negative publicity in municipal press affecting standing in professional local government community. High proportion of negative customer complaints. | Negative national publicity. Low public confidence in members and officers in ability to deliver services. | Sustained negative national publicity. Resignation or removal of Corporate Director or elected member. Breakdown of multiple partnership working |
| Security   | All council buildings, systems, information, and assets secured with access  | Failings or gaps in access restrictions to council buildings, systems, information, or assets, but not | Unauthorised staff access to council buildings, systems, information, or assets due to breaches of  | Unauthorised public access permitted to buildings, systems, information, or assets resulting in            | Unauthorised access to the public to buildings, systems, information, or assets resulting in substantial loss or                                 |

|            | 1  | 2  | 3  | 4   | 5   |
|------------|--|--|--|---|---|
|            | Negligible   | Moderate   | Substantial  | Critical  | Catastrophic  |
|            | restrictions in place. No incidents where staff working in customer facing roles or in residents' homes are threatened.  | resulting in intrusions, damage, loss or data breaches. Occasional incidents where staff working in customer facing roles or in residents' homes are threatened.                       | internal access restrictions, resulting in limited intrusions, minor damage, or loss of non-sensitive data.  Staff working in customer facing roles or in residents' homes are often threatened. | intrusions, loss or minor damage to council buildings or assets, or external data breaches. Staff working in customer facing roles or in residents' homes are regularly threatened. | damage to council buildings or assets, danger to the safety of people, or loss of critical information and/or personal data. Staff working in customer facing roles or in residents' homes are frequently threatened. |
| Technology | Limited systems downtime with some services unavailable for a few hours. Workarounds possible and no operational impact. All systems can be restored from backup with no loss of data. | Brief downtime of non-critical systems for 1-2 days. Limited operational impact on non-critical services. All critical systems can be fully restored from backup, with minimal loss of | Downtime of core systems for 2-3 days.  Some operational impact on critical services.  Critical data can mostly be restored from backup but with some loss of system data.                       | System failure with critical systems unavailable for 3- 5 days. Substantial operational downtime impacting most services. Systems can only be partially restored from               | Significant system failures with critical services unavailable for more than 5 days. Widespread operational downtime impacting all services. Systems can't be restored from backup resulting                          |

|           | 1   | 2   | 3  | 4   | 5  |
|-----------|---|---|--|---|--|
|           | Negligible  | Moderate  | Substantial  | Critical  | Catastrophic   |
|           | All systems fully deliver required functionality.   | non-critical system data. Systems mostly deliver required functionality.  | Only critical<br>Systems deliver<br>required<br>functionality.   | backup, resulting in partial loss of system data or loss of data integrity. Critical systems do not deliver required functionality.   | in permanent loss of critical system data.  Most systems do not deliver required functionality.  |
| Workforce | Some short-term vacancies in non-critical services with no impact on service delivery.  Overall wellbeing is very high, with high levels of staff retention and low sickness rates.  Staff have the required skills and experience to deliver high quality services.  The workforce delivers high quality services, | Several short- term vacancies in non-critical services with minor impacts on service delivery. Overall wellbeing and is high, with good levels of staff retention and medium sickness rates. Staff have most skills and experience required to ensure delivery of services. | Several long-term vacancies impacting on delivery of noncritical services. Overall wellbeing is average, with medium levels of staff retention and high sickness rates. Staff lack relevant skills, resulting in an underperforming workforce and poor quality of service provision. | Unable to fill key staff vacancies in critical services leading to gaps in provision of critical services.  Overall wellbeing is poor, with high rates of staff turnover and areas of long-term sickness.  Staff lack core skills and experience, leading to gaps in service provision. | Long-term inability to fill staff vacancies resulting in an inability to deliver critical services.  Very poor staff wellbeing, with very high staff turnover rates and significant long-term sickness rates.  Lack of critical skills and experience, significantly impact on the |

| 1  | 2  | 3  | 4  | 5   |
|--|--|--|--|---|
| Negligible   | Moderate   | Substantial  | Critical   | Catastrophic  |
| with high levels of<br>customer<br>satisfaction and<br>positive feedback<br>across most areas<br>of service<br>delivery. | The workforce<br>delivers quality<br>services, with<br>medium levels of<br>customer<br>satisfaction and<br>positive feedback<br>on delivery of<br>some services. | The workforce delivers most services, with low levels of customer satisfaction and increasing levels of customer complaints for some services. | The workforce is unable to deliver critical services, with poor levels of customer satisfaction and regular customer complaints. | workforce's ability to deliver services. The workforce is unable to deliver most services, with very poor levels of customer satisfaction and high levels of customer complaints. |

## **Annex 3: Risk Appetite Matrix**

- 124. The following matrix can be used to determine the appropriate appetite level for different categories of risk. It is based on risk appetite guidance provided by HM Treasury, including the UK Government's 'Orange Book' series.
- 125. Yellow highlighted boxes indicated where the council's risk appetite for a given category currently sits.

| Risk         |                       | Risk appeti          | te level and associate | d risk score        |                          |
|--------------|-----------------------|----------------------|------------------------|---------------------|--------------------------|
| category     | Averse                | Minimalist           | Cautious               | Receptive           | Eager                    |
|              | Very low risk score   | Low risk score       | Lower medium risk      | Higher medium risk  | High or very high        |
|              | acceptable            | acceptable           | score acceptable       | score acceptable    | risk score               |
|              | 1-2                   | 3-6                  | 8-9                    | 10-12               | acceptable               |
|              |                       |                      |                        |                     | 15 or higher             |
| Environmenta | Zero appetite for not | Prepared to accept   | Seeks to               | Willing to risk not | Willing to take the      |
| 1            | meeting net zero      | minimal climate or   | transparently          | meeting net zero    | risk of uncontrolled     |
|              | and environment       | environmental        | demonstrate a          | and environment     | climate change and       |
|              | aims. Decarbonising   | impacts if essential | course of action is    | targets and the     | environmental            |
|              | and environmental     | to the delivery of   | justified, based on a  | implications for    | damage. Willing to       |
|              | policies are main     | other critical       | balanced               | climate change in   | risk increased           |
|              | priorities.           | services. Preference | consideration of       | order to achieve    | carbon emissions in      |
|              | Avoiding making the   | to take mitigating   | carbon reductions      | other objectives.   | pursuit of other         |
|              | causes and impacts    | actions on           | and environmental      |                     | ambitions and            |
|              | of climate change     | environmental        | protections with       |                     | performance. Willing     |
|              | worse, and taking     | impacts of council   | implications for       |                     | to risk vulnerability to |
|              | actions to improve    | operations, which    | delivery of critical   |                     | frequent and wide-       |
|              | our climate and       | may result in        | services and other     |                     | ranging impacts of       |
|              | environmental         | reduced              | strategic objectives.  |                     | climate change.          |
|              | impacts are key       | performance          |                        |                     |                          |
|              | objectives.           | outcomes or impact   |                        |                     |                          |

| Risk       | Risk appetite level and associated risk score |                        |                       |                        |                       |  |
|------------|---|------------------------|-----------------------|------------------------|-----------------------|--|
| category   | Averse  | Minimalist             | Cautious              | Receptive              | Eager                 |  |
|            | Very low risk score                           | Low risk score         | Lower medium risk     | Higher medium risk     | High or very high     |  |
|            | acceptable                                    | acceptable             | score acceptable      | score acceptable       | risk score            |  |
|            | 1-2   | 3-6                    | 8-9                   | 10-12                  | acceptable            |  |
|            |   |                        |                       |                        | 15 or higher          |  |
|            |   | delivery of other      |                       |                        |                       |  |
|            |   | objectives.            |                       |                        |                       |  |
| Financial  | Avoidance of any                              | Only prepared to       | Seek safe delivery    | Prepared to invest     | Prepared to invest    |  |
|            | financial impact or                           | accept the             | options with little   | for benefit and to     | for the best possible |  |
|            | loss is a key                                 | possibilities of very  | residual financial    | minimise the           | benefit and accept    |  |
|            | objective.                                    | limited financial      | loss only if it could | possibility of         | possibility of        |  |
|            |   | impact if essential to | yield upside          | financial loss by      | financial loss        |  |
|            |   | delivery.              | opportunities.        | managing the risks     | (controls must be in  |  |
|            |   |                        |                       | to tolerable levels.   | place).               |  |
| Governance | Avoid actions with                            | Willing to consider    | Willing to consider   | Receptive to taking    | Ready to take         |  |
|            | associated risk. No                           | low risk actions       | actions where         | difficult decisions    | difficult decisions   |  |
|            | decisions taken                               | which support          | benefits outweigh     | when benefits          | when benefits         |  |
|            | outside of processes                          | delivery of priorities | risks. Processes,     | outweigh risks.        | outweigh risks.       |  |
|            | and oversight/                                | and objectives.        | and oversight /       | Processes, and         | Processes, and        |  |
|            | monitoring                                    | Processes, and         | monitoring            | oversight/ monitoring  | oversight /           |  |
|            | arrangements.                                 | oversight /            | arrangements          | arrangements           | monitoring            |  |
|            | Organisational                                | monitoring             | enable cautious risk  | enable considered      | arrangements          |  |
|            | controls minimise                             | arrangements           | taking. Controls      | risk taking. Levels of | support informed risk |  |
|            | risk of fraud, with                           | enable limited risk    | enable fraud          | fraud controls are     | taking. Levels of     |  |
|            | significant resource                          | taking.                | prevention, detection | varied to reflect      | fraud controls are    |  |
|            | focused on detection                          | Organisational         | and deterrence by     | scale of risks with    | varied to reflect     |  |
|            | and prevention.                               | controls maximise      | maintaining           | costs.                 | scale of risk with    |  |
|            |   | fraud prevention,      | appropriate controls  |                        | costs.                |  |
|            |   | detection and          | and sanctions.        |                        |                       |  |

| Risk                 |   | Risk appeti  | te level and associate   | d risk score   |  |
|----------------------|---|--|--|--|--|
| category             | Averse  | Minimalist   | Cautious   | Receptive  | Eager  |
|                      | Very low risk score<br>acceptable<br>1-2  | Low risk score<br>acceptable<br>3-6  | Lower medium risk score acceptable 8-9   | Higher medium risk score acceptable 10-12  | High or very high<br>risk score<br>acceptable<br>15 or higher  |
|                      |   | deterrence through robust controls and sanctions.  |  |  |  |
| Health and<br>Safety | No appetite for staff undertaking any activities that may carry a risk to health and safety. Stringent controls to comply with legislation. | Legislation adhered to and forms the minimum accepted level of control. Regular staff training and refresher courses. Regular reviews of risk assessments and processes. | Legislation adhered to and regular staff training in place. Regular reviews of risk assessments and processes for all activities involving a higher degree of equipment usage. | Legislation mostly adhered to but with occasional breaches. Training in place to ensure staff are aware of health and safety risks. Risk assessments written but not regularly reviewed. | Legislation not adhered to with frequent breaches. No controls or training in place. All staff able to exercise their own judgment on acceptable levels of risk. |
| Information          | All information and data are locked down. Access is tightly controlled with high levels of monitoring.                                      | Access to and the distribution of information and data is highly controlled with monitoring in place.  | Accepted need for operational effectiveness. Careful management of information and data through access controls and some monitoring for most                                   | Accepted need for operational effectiveness in the distribution and sharing of information and data. Access controls and monitoring only for   | Levels of control minimised with data and information openly shared. No monitoring.  |

| Risk              |                                | Risk appeti           | te level and associate      | d risk score                    |                                 |
|-------------------|--------------------------------|-----------------------|-----------------------------|---------------------------------|---------------------------------|
| category          | Averse                         | Minimalist            | Cautious                    | Receptive                       | Eager                           |
|                   | Very low risk score            | Low risk score        | Lower medium risk           | Higher medium risk              | High or very high               |
|                   | acceptable                     | acceptable            | score acceptable            | score acceptable                | risk score                      |
|                   | 1-2                            | 3-6                   | 8-9                         | 10-12                           | acceptable                      |
|                   |                                |                       |                             |                                 | 15 or higher                    |
|                   |                                |                       | information and             | specific types of               |                                 |
|                   |                                |                       | data.                       | information.                    |                                 |
| Legal             | Avoid anything that            | Would want to be      | Would want to be            | Challenge would be              | Chances of losing               |
|                   | could be challenged,           | very sure we would    | reasonably sure we          | problematic. We are             | are high but                    |
|                   | even unsuccessfully.           | win any challenge.    | would win any               | likely to win and the           | exceptional benefits            |
|                   |                                |                       | challenge.                  | gain will outweigh              | could be realised.              |
|                   |                                |                       |                             | the adverse impact.             |                                 |
| Operations        | Defensive approach             | Innovations largely   | Tendency to stick           | Innovation                      | Innovation pursued.             |
|                   | to operational                 | avoided unless        | with the status quo.        | supported with clear            | Desire to 'break the            |
|                   | delivery – aim to              | essential. Decision   | Innovations                 | demonstration of                | mould' and                      |
|                   | maintain/protect,              | making authority      | generally avoided           | benefit or                      | challenge current               |
|                   | rather than create or          | held by senior        | unless necessary.           | improvement in                  | working practices.              |
|                   | innovate. Priority for         | management.           | Decision making             | management                      | High levels of                  |
|                   | close management               |                       | authority generally         | control.                        | devolved authority.             |
|                   | controls and                   |                       | held by senior              | Responsibility for              | Management by                   |
|                   | oversight with limited         |                       | management.                 | non-critical decisions          | trust and lagging               |
|                   | devolved authority.            |                       | Management                  | may be devolved.                | indicators rather               |
|                   |                                |                       | through leading             |                                 | than close control.             |
| Dro ou roma a a t | Zara appatita far              | Appatita for rials    | indicators.                 | Innovation                      | Innovetion nursus d             |
| Procurement       | Zero appetite for              | Appetite for risk     | Tendency to stick to        | Innovation                      | Innovation pursued.             |
| and               | untested commercial            | taking limited to low | the status quo. Innovations | supported with demonstration of | Desire to 'break the mould' and |
| Commissionin      | agreements. Priority for close | scale procurement     |                             |                                 |                                 |
| g                 |                                | activity. Decision    | generally avoided           | benefit/improvement             | challenge current               |
|                   | management                     | making authority      | unless necessary.           | in service delivery.            | working practices.              |

| Risk       |                        | Risk appeti           | te level and associate                 | d risk score                         |                      |
|------------|------------------------|-----------------------|--|--------------------------------------|----------------------|
| category   | Averse                 | Minimalist            | Cautious                               | Receptive                            | Eager                |
|            | Very low risk score    | Low risk score        | Lower medium risk                      | Higher medium risk                   | High or very high    |
|            | acceptable             | acceptable            | score acceptable                       | score acceptable                     | risk score           |
|            | 1-2                    | 3-6                   | 8-9                                    | 10-12                                | acceptable           |
|            |                        |                       |  |                                      | 15 or higher         |
|            | controls and           | held by senior        | Decision making                        | Responsibility for                   | High levels of       |
|            | oversight with limited | management.           | authority generally                    | non-critical decisions               | devolved authority.  |
|            | devolved authority.    |                       | held by senior                         | may be devolved.                     | Management by        |
|            |                        |                       | management                             |                                      | trust or lagging     |
|            |                        |                       | through leading                        |                                      | indicators rather    |
|            |                        |                       | indicators.                            |                                      | than close control   |
| Reputation | Zero appetite for any  | Appetite for risk     | Appetite for risk                      | Appetite to take                     | Appetite to take     |
|            | decisions with a high  | taking limited to     | taking limited to                      | decisions with the                   | decisions that are   |
|            | chance of              | those events where    | those events where                     | potential to expose                  | like to bring        |
|            | repercussion for the   | there is no chance of | there is little chance                 | the council to                       | additional council   |
|            | council's reputation.  | any significant       | of any significant                     | additional scrutiny,                 | scrutiny only where  |
|            |                        | repercussions for     | repercussions for                      | but only where                       | potential benefits   |
|            |                        | the council.          | the council.                           | appropriate steps                    | outweigh the risks.  |
|            |                        |                       |  | are taken to                         |                      |
|            |                        |                       |  | minimise exposure.                   |                      |
| Security   | No tolerance for       | Risk of loss or       | Limited security risks                 | Considered security                  | Organisation willing |
|            | security risks         | damage to council     | accepted to support                    | risk accepted to                     | to accept security   |
|            | causing loss or        | property, assets,     | business need, with                    | support business                     | risk to support      |
|            | damage to council      | information, or       | appropriate checks                     | need, with                           | business need with   |
|            | property, assets,      | people minimised      | and balances in                        | appropriate checks                   | appropriate checks   |
|            | information or         | through stringent     | place:                                 | and balances in                      | and balances in      |
|            | people. Stringent      | security measures     | <ul> <li>Vetting levels may</li> </ul> | place.                               | place:               |
|            | measures in place      | including:            | flex with teams as                     | <ul> <li>New starters may</li> </ul> | New starters may     |
|            | including:             |                       | required.                              | commence                             | commence             |

| Risk       | Risk appetite level and associated risk score  |  |   |   |   |  |  |
|------------|--|--|---|---|---|--|--|
| category   | Averse   | Minimalist   | Cautious  | Receptive   | Eager   |  |  |
|            | Very low risk score  | Low risk score   | Lower medium risk   | Higher medium risk  | High or very high   |  |  |
|            | acceptable   | acceptable   | score acceptable  | score acceptable  | risk score  |  |  |
|            | 1-2  | 3-6  | 8-9   | 10-12   | acceptable  |  |  |
|            |  |  |   |   | 15 or higher  |  |  |
|            | <ul> <li>Staff vetting at the highest appropriate level.</li> <li>Controls limiting staff and visitor access to information, assets, and estate.</li> <li>access to staff</li> </ul> | <ul> <li>All staff vetted levels defined by role requirements.</li> <li>Controls limiting staff and visitor access to information, assets and estate.</li> <li>Staff personal devices permitted</li> </ul> | <ul> <li>Controls         managing staff         access and         limiting visitor         access to         information,         assets and estate.</li> <li>Staff personal         devices may be         used for limited</li> </ul> | employment following partial completion of vetting processes.  Controls limiting visitor access to information, assets and estate.  Staff personal devices may be | employment, following partial completion of vetting processes.  Controls limiting visitor access to information, assets and estate.  Staff personal devices permitted |  |  |
|            | personal devices restricted in council sites.  | but may not be<br>used for official<br>tasks.  | official tasks with appropriate permissions.  | used for official tasks with appropriate permissions.   | for official tasks.   |  |  |
| Technology | General avoidance of system or technological developments.   | Only essential systems or technology development to protect current operations.  | Consideration given to adoption of established or mature systems and technology improvements. Agile principles are considered.  | Systems or<br>technology<br>developments are<br>considered to enable<br>improved delivery.<br>Agile principles may<br>be followed.                                | New technologies<br>are viewed as a key<br>enabler of<br>operational delivery.<br>Agile principles are<br>embraced.   |  |  |

| Risk      | Risk appetite level and associated risk score   |  |  |   |  |  |  |
|-----------|---|--|--|---|--|--|--|
| category  | Averse  | Minimalist   | Cautious   | Receptive   | Eager  |  |  |
|           | Very low risk score acceptable 1-2  | Low risk score<br>acceptable<br>3-6  | Lower medium risk score acceptable 8-9   | Higher medium risk score acceptable 10-12   | High or very high<br>risk score<br>acceptable<br>15 or higher  |  |  |
| Workforce | Priority to maintain close management control and oversight. Limited devolved authority. Limited flexibility in relation to working practices. Development investment in standard practices only. | Decision making authority held by senior management. Development investment generally in standard practices. | Seek safe and standard people policy. Decision making authority generally held by senior management. | Prepared to invest in our people to create an innovative mix of skills environment. Responsibility for noncritical decisions may be devolved. | Innovation pursued. Desire to 'break the mould' and challenge current working practices. High levels of devolved authority. Management by trust rather than close control. |  |  |

## Based on:

- 126. Government Finance Function, 2021. *Risk Appetite Guidance Note v2.0*. London: HM Treasury. Available at: <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/1012891/20210805\_-Risk\_Appetite\_Guidance\_Note\_v2.0.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/1012891/20210805\_-Risk\_Appetite\_Guidance\_Note\_v2.0.pdf</a> [Accessed 22 September 2023].
- 127. HM Treasury, 2006. *Thinking about risk. Managing your risk appetite: A practitioner's guide*. London: MH Treasury. Available at: <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/191519/Setting\_and\_communic\_ating\_your\_risk\_appetite.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/191519/Setting\_and\_communic\_ating\_your\_risk\_appetite.pdf</a> [Accessed 22 September 2023].